## LEGISLATIVE SERVICES AGENCY OFFICE OF FISCAL AND MANAGEMENT ANALYSIS

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## FISCAL IMPACT STATEMENT

LS 6763 NOTE PREPARED: Feb 5, 2009
BILL NUMBER: HB 1125 BILL AMENDED: Feb 5, 2009

**SUBJECT:** School Corporation Health Coverage.

FIRST AUTHOR: Rep. Cherry

BILL STATUS: 2<sup>nd</sup> Reading - 1<sup>st</sup> House

FIRST SPONSOR:

FUNDS AFFECTED: X GENERAL IMPACT: State & Local

 $\begin{array}{cc} \underline{X} & DEDICATED \\ \underline{X} & FEDERAL \end{array}$ 

<u>Summary of Legislation</u>: (Amended) This bill requires members of the governing body of a school corporation to pay 100% of the cost of coverage under the school corporation's health plan. It allows a school corporation to provide coverage for employees of the school corporation through a state employee health plan. The bill specifies requirements related to participation.

Effective Date: July 1, 2009.

**Explanation of State Expenditures:** Coverage: The impact on the state would depend on the number and health experience of schools choosing to participate in the state employee health insurance plan. If schools with a large number of claims per employee choose the state plan, then the overall cost of the state employee health plan would increase and could increase the state costs of the state health insurance plan.

Any increase in costs may not necessarily imply additional budgetary outlays since the state's response to increased health benefit costs may include (1) greater employee cost-sharing in health benefits; (2) reduction or elimination of other health benefits; and (3) passing costs onto workers in the form of lower wage increases than would otherwise occur. It is unknown at this time if the state would pay added costs or pass the costs on to employees.

Any type of voluntary offering creates adverse selection within the pool.

Administrative Costs. With respect to the state's self-insurance plans, administrative costs typically make up 15%-20% of the overall benefit costs. Administrative costs are scaled based on the size of the group. There are economies of scale that apply when a large group has the same administration. The larger the group, the

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lower the per member per month charge. Having a large group with the same administration creates cost effectiveness to the administrator. To the extent that the administration can be standardized and efficient in the system, overall health insurance costs can be reduced.

<u>Background:</u> State expenditures for employee health insurance were about \$260.8 M for FY 2008. The following are the state employee health plan rates for 2009.

Plan	Coverage	Annual	Annual	Annual
		<b>Employee Premium</b>	Employer Premium	Total Premium
HDHP 1	Single	\$0.00	\$4,545.84	\$ 4,545.84
	Family	\$0.00	\$12,500.28	\$12,500.28
HDHP 2	Single	\$502.32	\$4,545.84	\$5,048.16
	Family	\$1,237.08	\$12,500.28	\$13,737.36
Anthem Traditional II	Single	\$1,630.98	\$4,545.84	\$6,176.82
	Family	\$4,806.36	\$12,500.28	\$17,306.64
Welborn HMO*	Single	\$858.78	\$4,545.84	\$5,404.62
	Family	\$2,378.22	\$12,500.28	\$14,878.50
Delta Dental	Single	\$0.00	\$250.38	\$250.38
	Family	\$0.00	\$716.82	\$716.82
EyeMed Vision	Single	\$0.00	\$41.16	\$41.16
	Family	\$63.12	\$41.16	\$104.28

## **Explanation of State Revenues:**

**Explanation of Local Expenditures:** (Revised) The bill could decrease the cost of employee health plans for local schools. The impact would depend on the costs of schools' current health insurance premiums. For the 2007-08 school year, schools spent about \$661.5 M on employee insurance benefits. Based on data provided by the School Boards Association, at least 55 schools have total health insurance premiums greater than the state total health insurance premium.

The provision that requires school board members to pay 100% of their health insurance premiums should reduce the school expenditures. It is unknown how many schools provide free or reduced health insurance coverage for board members.

## **Explanation of Local Revenues:**

**State Agencies Affected:** All.

**Local Agencies Affected:** Local schools.

**Information Sources:** Auditor's data., Department of Education database.

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